



Gender Responsive Budgeting Initiative (GRBI)

**Annual Progress Report
2006**



TABLE OF CONTENTS

1. Introduction	2
2. Resources	3
3. Performance Analysis of Programme Activities	3
3.1 Raise Awareness and Build Consensus	4
3.2 Training in Gender Budgeting for the Stakeholders	7
3.3 Gender Analysis of the Priority Sectors	10
3.4 Review of Research	13
3.5 Advocacy Activities	14
3.6 Management Actions	16
3.7 Linkages/Collaboration	17
4. Challenges/Risks	19
5. Future Work Plan	20
6. Financial Implementation	23
Table 1 – Progress against Planned Activities	26

1. INTRODUCTION

The Ministry of Finance, Government of Pakistan with technical and financial support of United Nation Development Program (UNDP) and its cost sharing namely, Swiss Agency for Development and Cooperation (SDC) and Royal Norwegian Embassy, initiated a two and half year's pilot project 'Gender Responsive Budgeting Initiative' (GRBI), beginning 2005.

Aims and Objectives

- a. Develop skills to prepare, review and analyze budgets using a gender lens;
- b. Promote policy and resource allocation with a gender perspective; and
- c. Build advocacy skills of GOP and civil society organizations for gender budgeting.

The project is focusing its work on the sectors of Education, Health and Population Welfare. The work is being carried out at the Federal, Provincial (Punjab) and District (Gujrat and Rajanpur) levels.

Stages

To achieve its objectives, project activities are planned in following five stages:

1. Awareness raising and consensus-building
2. Training in gender budgeting for the stakeholders
3. Gender analysis of the priority sectors
4. Review of the research
5. Advocacy

Outputs

1. Government spending addresses the needs of women and men equitably and attends especially to the needs of the poor;
2. Budget reviewed through a gender lens, in order to analyze if budget allocations are in line with women's and men's different priorities and needs; and
3. Civil society and government partnership promotes transparency in the determination of government priorities and in public spending

Implementation Arrangements

The project is implemented by the Ministry of Finance, Government of Pakistan and Finance Department, Government of Punjab. A Federal Project Management Unit (PMU) has been

established in the Ministry of Finance while the Provincial PMU is located in the Finance Department, Government of Punjab. A Project Steering Committee (PSC) under the chairpersonship of Finance Secretary, Government of Pakistan has been notified for ensuring overall guidance and support to the project.

The project objectives and outcomes are in line with the government's commitment of introducing gender responsive budgeting as enunciated in the Poverty Reduction Strategy Paper (PRSP), Gender Reform Action Plans (GRAPs) and Medium Term Development Framework (MTDF).

2006

The year 2006 was the second year of the project in terms of its operational activities wherein major milestones were attained. For sustainability, major reforms were introduced in the established government budgetary procedures in the form of gender sensitive amendments in the federal as well as Punjab's Medium Term Budgetary Framework (MTBF) Budget Call Circular. Similarly, a Gender Budget Statement (GBS), one of the key tools of gender responsive budgeting, was issued by the Govt. of the Punjab for the Education, Health and Population Welfare sectors. Acknowledging the achievements of the project, the Commonwealth Secretariat (ComSec) has entered into a partnership with the project and signed a cost sharing agreement with UNDP to fund GRB related activities in the province of Sindh. The project completed most of its planned activities for the year with more than ninety-five percent financial utilization.

2. RESOURCES

The total cost of the project is \$1.044 M while \$478,444 was earmarked for the year 2006.

DONORS	COST (\$)
Swiss Agency for Development and Cooperation	418,156.00
Royal Norwegian Embassy	60,288.00
Total Cost (2006)	478,444.00

3. PERFORMANCE ANALYSIS OF PROGRAM ACTIVITIES

The approach of GRBI to achieve the expected project outputs has been characterized by conception and execution of key activities in a stage-wise manner. Under each output, for operational purposes, one or more stages have been designed under which different activities are conceived and executed with a clear focus on various performance indicators, facilitating factors and expected risks in the light of the official project

document.

Following is a brief description of various activities performed under different stages to achieve project outputs during 2006.

Output No. 1: Government spending addresses the needs of women and men and attends especially to the needs of the poor

Results Achieved:

3.1 Raise Awareness and build consensus (Stage 1)

The project's first **News Bulletin**, covering the period from January to June 2006 was published and widely disseminated. It contained among others project's successes and achievements till 2005, report on activities from Jan-June 2006, synergies and collaborative efforts with other agencies and listing of documents/papers produced by the project. Extensive circulation of the news bulletin facilitated the project's efforts for enhanced awareness on the gender responsive budgeting (GRB) work being undertaken in the country.

In order to build consensus on gender responsive budgeting, the GRBI project has entered into a **strategic alliance with the Poverty Reduction Strategy Paper (PRSP) Secretariat**. As part of supporting PRSP secretariat in developing PRSP II document, GRBI developed a series of papers which included:

- 1) How gender-responsive budgeting can contribute to the PRSP
- 2) PRSP - Monitoring Indicators for Gender
- 3) PRSP - MDGs and Gender

The papers were shared with the PRSP Secretariat and it is expected that the papers would assist in the development of PRSP II document in a more gender sensitive manner and would also facilitate institutionalization of the process of GRB in the government processes.

The PRSP Secretariat organized a consultative workshop wherein the topic of engendering PRSP was discussed in separate session titled '*Reducing the Gender Gap/ Engendering PRSP II*'. Taking advantage of the opportunity, the project provided inputs on the subject of GRB to the official presenter and after due discussion with the presenter, the concept of GRB was adequately reflected in the presentation including as to how

GRB can contribute to PRSP processes. Subsequently, as result of the above and other efforts by the project, **the draft document of PRSP II reflects an enhanced scope and coverage of gender responsive budgeting thus supporting the process of mainstreaming GRB in PRSP.**

For awareness raising of national parliamentarians on GRB, the GRBI federal office supported and conducted an awareness raising session '*Demystifying the Budget and a gender-based analysis of the Budget*' in a training workshop organized by the Pakistan Institute of Legislative Development and Transparency (PILDAT) for parliamentarians. A briefing paper for parliamentarians was also prepared by the project. The session led to sensitization of parliamentarians on the objectives and scope of gender responsive budgeting.

Similarly, **an awareness raising workshop for provincial parliamentarians** was organized in Lahore. The workshop covered key aspects of GRB such as its scope, research tools and utility for effective budgetary planning. Lady MPAs took enthusiastic part in deliberations and suggestions and stressed for the need of more resource allocations for women empowerment and gender cause. The workshop concluded with a discussion on the opportunities for parliamentarians in using gender budgeting as a tool for planning and lobbying for effective and gender aware social services.



The workshop was well attended by parliamentarians representing various constituencies of Punjab. The Chief Guest on the occasion was the Provincial Finance Minister of Punjab, Hasnain Bahadur Dareshak, who announced that gender

responsive budgeting will be taken into account in the Punjab budget for the year 2006-07 and gender budget statements would also be issued soon.

As part of the planned project activities to **consult/engage Civil Society Organizations** around gender responsive budgeting work, a focus group discussion was held with **Aurat Foundation**, Islamabad. The discussion led to an understanding that a detailed session on GRB concept and practices would be held for the whole national team of the 'Legislative Watch Program' and other members of Aurat Foundation by the GRBI in early 2007. Further, Aurat Foundation would utilize the findings of Beneficiary Assessment survey and Time Use survey for advocacy purpose around gender issues. Similarly, consultation with **Shirkat Gah** led to an understanding of future collaborative work.

Media personnel are key stakeholders in the gender responsive budgeting process because of their important role in mobilizing public opinion. To familiarize the media personnel with gender responsive budgeting concepts, issues, scope of project and role of media, an **awareness raising session and dissemination seminar for media personnel** (Media Dialogue) were individually organized both by the federal as well as the Punjab office at Islamabad and Lahore respectively.





A number of media persons from both print and electronic media participated in the seminar. They were briefed about the technical concepts of gender responsive budgeting as well as the progress of the project. During the session, the role of media in advocating for gender sensitive resource allocation was highlighted. The media representatives ensured their support for the GRB initiative.

Pre-budget consultations with the budget officers of the two pilot districts were held to explore the possibilities of introducing GRB at the district level during the next fiscal year

Output No. 2: Budgets reviewed and analyzed through a gender lens, undertake a sector specific situation analysis in order to better understand the contribution and needs of women in the national economy

Results Achieved:

3.2 Training in Gender Budgeting for the stakeholders (Stage 2)

For capacity building, the project's approach is to impart trainings to targeted groups for a particular GRB tool which they are expected to make use for specific purpose.

A **training session on Time Use survey** was organized specifically for the relevant officials of FBS who are involved in the implementation of the Time Use survey. During the workshop the experience of South African and other developing countries, where Time Use survey has been carried out, was also shared among others. Subsequently, two follow-up discussion sessions were also held with FBS to resolve methodological

issues and finalize the Time Use survey instruments.

The Malaysian government introduced gender responsive budgeting in 2003. Two important initiatives of Malaysian GRB include gender responsive amendments in the Budget Call Circular and a Time Use survey. Incidentally, in Pakistan, GRBI also initiated work on introducing changes in the Budget Call Circular and undertaking Time Use survey.



To learn and benefit from the Malaysian experience, a **short visit to Malaysia** was organized for the relevant officials of the Ministry of Finance, Provincial Finance Department (Punjab) and Statistics Division. The visiting members were introduced to the Malaysian GRB initiative, its results and lessons learned. The visiting members also attended a number of debriefing sessions by departments of Women Development, Economic Planning, Treasury and Statistics.

Both the federal government as well as the Punjab government as the result of the efforts of the GRBI project have introduced gender sensitive amendments in their Medium Term Budgetary framework (MTBF) Budget Call Circulars (BCC). In order to orientate and train the key officials dealing with MTBF BCC in the ministries of Education, Health and Population Welfare at the federal and provincial level regarding the proposed amendments, a **two-day training workshop on gender sensitive amendments in MTBF Budget Call Circular** was arranged in Islamabad. In addition to officials of these ministries, a contingent from the federal MTBF team participated in the workshop so that they too could understand the gender-related requirements and provide assistance to ministries covered by the

MTBF in completing the forms. The workshop led to better understanding by the participants of potential of GRB to contribute to effective budgeting as well as gender equity. The training enhanced capabilities of the relevant officials to examine gender elements of submissions in response to amended BCC.

In line with the federal office efforts to develop training manuals for the government officials, the GRBI Punjab developed a specialized manual on Gender Budget Statements (GBS) titled '**Handbook for Government Officials on Gender Budget Statement**'. The manual contains all the relevant information for the government officials to prepare a Gender Budget Statement.

In order to train master trainers on Gender Budget Statement, a **two-day Training of Trainers on Gender Budget Statement** was held in Lahore, which was facilitated by Ms. Debbie Budlender. The specific aim of this workshop was to train those who would afterwards assist civil servants in the three focus departments of the Initiative – namely, Health, Education and Population Welfare – in preparing gender budget statements. Participants included focal persons from the three provincial departments, representatives of the provincial Finance and Planning Departments, representatives of the Initiative's two pilot districts namely, Rajanpur and Gujrat, and members of civil society organizations.



The TOT was particularly helpful in practical demonstrations of the way towards making a sample gender budget statement. The selection of suitable format through consensus, brain storming on causes, consequences and solutions for the particular gender problems in pilot sectors were some of the creative contributions by the participants which brought conceptual clarity regarding replication of this exercise during actual making of gender budget statement during coming months

A short **orientation/training session on GRB and GBS for the officials of Finance Department, Govt. of Punjab** was held in Finance Department, Lahore and was attended by a number of senior officials. They were briefed on the project background, activities and future plans. They were also informed about the concept and proposed plan for the issuance of the Gender Budget Statement.

Under the guidance of GRBI Punjab, the Citizen Rights Commission of Pakistan (CRCP), the firm hired to carry out the Beneficiary Assessment survey, conducted a **training of field staff/enumerators for the Beneficiary Assessment survey**. The CRCP conducted two separate 2-day trainings for selected field enumerators for Gujrat and Rajanpur districts. The aim of training was to provide comprehensive knowledge related to various aspects of the gender aware beneficiary assessment survey. The project team participated and conducted few of the sessions to explain the context of survey within the overarching framework of gender responsive budgeting.

3.3 Gender Analysis of the priority sector (Stage 3)

GRBI, Ministry of Finance, Government of Pakistan and Federal Bureau of Statistics (FBS) signed a Memorandum of Understanding (MoU) to carry out a **Time Use Survey (TUS)** on national basis covering approximately 20,000 households. This is the first time that a survey of this kind is being conducted on a national level in Pakistan. The Pakistan's Time Use Survey is utilizing a diary-based approach, in which selected respondents are asked in a face-to-face interview what activities they performed in each half-hour of the preceding day (a 'yesterday' diary). The survey is being conducted in four 'tranches', one in each quarter, so as to allow for capturing of any variation in seasonal activity. Different sets of 5,000 households each will be sampled per quarter. Since the survey plans to capture seasonal variations, the fieldwork will span all the four seasons meaning thereby the fieldwork will take whole one year.

In depth discussions were held on the questionnaire and coding list and index and a detailed work plan was prepared and finalized with the input of the project. A training manual along with tabulation plan for the field enumerators/supervisors was also completed. The **pre-testing/pilot of the questionnaire of TUS** was carried out at the field level to determine the quality and adequacy of the responses. The gaps/shortfalls were taken into account and the questionnaire was revised accordingly. The preparatory work on TUS was completed during the year and the fieldwork started in December.

Gender Aware Benefit Incidence Analysis of the Education sector was conducted in-house. The exercise aimed at examining the effectiveness of public spending towards reducing gender gaps in the education sector. A three-step methodology was employed. In the first step, estimates were obtained on the unit cost of providing public education services based on reported public spending in budget documents and Poverty Reduction Strategy Paper (PRSP) Annual Progress Report 2004-05. In the next step, these unit costs were then imputed to households, which were identified through Pakistan Social and Living Standard Measurement (PSLSM) Survey 2004-05, as users of the subsidized public education services. Finally, aggregated estimates of benefit incidence were obtained in groups ordered by income quintiles. The analysis revealed that the incidence of government subsidies directed towards primary education were higher for males compared to females in all four provinces of Pakistan. Moreover, the gender disparity in access to public subsidy is found to be highest at the tertiary level and lowest at the primary level.

One of the most significant achievements to-date for the project is the **incorporation of gender sensitive amendments in the MTBF Budget Call Circular (BCC) 2007-2008 for both federal Ministry of Finance and Finance Deptt, Govt. of Punjab**. It is also one of the major indicators of the project output as indicated in the project document that the government may “issue guidelines for the inclusion of a gender dimension in the guidelines which they provide to all the line ministries for the formulation of their regular programmes for the fiscal year”

The amendments were possible after a series of discussions and focused deliberations with senior hierarchy in the MoFinance and Finance Deptt, Govt. of Punjab. These amendments not only demonstrate the commitment of the government for gender responsive budgeting but would also go a long way in institutionalizing the gender perspective in the government's established budgetary forms and procedures.

Gender Budget Statement (GBS) is an accountability tool which a government uses to inform parliamentarians and members of civil society about its initiatives for advancing gender equality. The tool is linked to the budget because unless adequate money is allocated to implement policies, programs and projects, they will not be effective. **A Gender Budget Statement (GBS) for Education, Health and Population Welfare** sectors was issued by the Finance Department, Govt. of the Punjab. The statement has been disseminated to the relevant stakeholders. The GBS preparation is a significant activity as it helps develop budgets

more responsive to the needs of women and men, girls and boys. This is a first effort of its kind in Pakistan and is expected to improve in the coming years and would facilitate the process of institutionalizing gender responsive resource allocations.

A Gender Aware Beneficiary Assessment (GABA) survey was carried out for the pilot districts of Rajanpur and Gujrat) is a key GRB research tool which aims at collecting and analyzing the opinions of men and women on how far current forms of public investment and public service delivery meet their needs and how far current patterns of public expenditure accord with their priorities. The beneficiary assessment involved primary field-based research and utilized both quantitative (e.g. survey) and qualitative (e.g. focus group discussions and participatory rural appraisal) methods. The specific objectives of BA included determining the level of satisfaction of intended beneficiaries by sex; understanding the degree and manner in which community members have benefited from education and health services by sex; and learning how stakeholders feel the education and health services could be improved in terms of equitable access.



The survey was outsourced to CRCP (Consumer Rights Commission of Pakistan) as per the laid procedures. The issues regarding scope of survey, methodology and other technical inputs were discussed and considered mutually to develop a quality report. The survey was then carried out by a team of experienced enumerators after receiving further training from CRCP and project staff for the said purpose. The survey results and recommendations have been finalized and published and would be disseminated during the next quarter through a workshop and advocacy meetings.

Each year the Government of the Punjab publishes a white paper on budget to inform public on the budget process and the government aims, objectives and targets in the budget process. In the **White Paper on Budget 2006-2007**, the importance of gender responsive budgeting approach is recognized, as a complete chapter on this subject is included. This is one of the major and widely disseminated publication and incorporation of this subject in such a document shows government's commitment and interest towards gender issues and allocations.

In line with the aims of introducing amendments in the Budget Call Circular (BCC) a study titled '**Gender Patterns in Employment Related Public Sector Expenditures**' was conducted that provides gender disaggregated information on employment related budget estimates as well as gender patterns in public sector. The study is based on the responses received by the Finance Department, Government of the Punjab from the last years amended Budget Call Circular. The study provides analysis of public sector employment (by scale, remuneration, type etc) from a gender perspective. The analysis categorizes the departments into three 'sectors' namely economic, administrative and social sectors. It also provides useful recommendations to the government to decrease the gender gaps.

Output 3: Civil society and government partnership promotes transparency in the determination of government priorities and in public spending

Results Achieved:

3.4 Review of Research (Stage 4)

A **focus group discussion to review preliminary findings Gender Disaggregated Benefit Incidence Analysis** was held in Islamabad, which was attended by researchers from Pakistan Institute of Development Economists (PIDE), and Centre for Research on Poverty Reduction and Income Distribution (CRPRID) along with representatives from Ministry of Education among others. The preliminary results were reviewed and feedback was solicited. The relevant suggestions were accordingly incorporated in the study.

A **focus group discussion on the draft report of Gender Aware Beneficiary Assessment (GABA) survey** was conducted at the GRBI Lahore office. The participants included representatives from the Finance Department, Decentralization Support Programme (DSP), Local NGOs and the federal and

provincial project staff. A detailed discussion was held on the survey methodology, results and recommendations were made. The suggestion of the participants were then taken and duly incorporated in the final draft of the survey report.

3.5 Advocacy Activities (Stage 5)

In order to move in a methodical manner a **Strategic Plan for dissemination of research and analysis** and a **Strategic Plan for GRB advocacy** were developed. The plans individually takes into account each of the GRB tools which are being currently used by the project as well as those which are planned to be employed. The Plan would go a long way in benefiting the project in effective review, propagation and circulation of its research outputs.

A **workshop to disseminate the Gender Aware Policy Appraisal studies** on the Education, Health and Population Welfare sectors was organized in Islamabad.



The workshop provided the authors of the studies an opportunity to present their respective findings and substantiate their research. Sets of recommendations for improving the current gender situation for the three sectors were also shared. The workshop was attended by a large number of participants ranging from government officials to NGOs to research institutes, gender and social sector specialists, and representative of the international donor agencies. The workshop evoked lively debate centered around gender issues in social sectors and useful suggestions were offered by the participants.

As part of the work plan to conduct **meetings/discussions with relevant stakeholder for GRB advocacy**, a meeting was held with *MNA/ Chairperson Parliamentary Standing Committee on*

Women Development. It was tentatively agreed upon that at the time of the next budget session, GRBI would provide research outputs (in the forms of briefs etc) and any technical assistance that is required so that related policy and budget issues, as highlighted by research, could be brought up and discussed in the budget session.

For advocacy purposes, **briefs and pamphlets on various aspects of GRB were developed and disseminated which included:**

- ⌘ A **short pamphlet ‘Frequently Asked Question’** was produced which answers basic questions such as to what are the steps of carrying out GRB and what are the linkages between GRB and Pakistan’s poverty reduction strategy.
- ⌘ A **paper titled ‘Data Requirements of Gender Responsive Budgeting in Pakistan’** was produced. The paper describes, (a) the needs in terms of data for GRB reporting purposes; (b) the relevant data sources currently existing in Pakistan, or planned for the near future; and (c) presents matrices for the three pilot sectors showing where indicators already exist, and where there are gaps. The document would assist in the finalizing a set of output indicators for the proposed amended MTBF Call Circular.
- ⌘ A **booklet titled ‘GRB: Opportunities for NGOs’** was developed and disseminated to assist NGOs to think about what their role can be in the government’s Gender Responsive Budgeting Initiative (GRBI) and/or in their own GRB activities. It provides cases studies as to how NGOs in different countries have carried out diverse GRB related activities. A corresponding training module for the NGOs has also been developed.
- ⌘ **Policy Briefs on Gender Aware Policy Appraisal (GAPA)** based on the three finalized GAPA studies were printed. The policy briefs outline the key policy elements and recommendations of each study. The briefs supported the dissemination of findings of the GAPA studies and helped in advocating the cause of GRB, so that the target audience of researchers, civil society and government, can raise issues and identify further areas of work.
- ⌘ Apart from positive feedback on GAPA briefs a further need was identified to disseminate the GAPA briefs in the national language (Urdu). This requirement was subsequently fulfilled and **GAPA Briefs in Urdu** were published and disseminated accordingly

- ✉ Additional advocacy material which included **updated project brief** and **posters** were professionally designed, printed and disseminated.

The **GRBI website has been upgraded** to reflect the current activities. Recent reports and publication have been uploaded to provide updated access to the users. A section on 'Frequently Asked Questions' (FAQs) has been included which answers all basic queries regarding the concept of gender responsive budgeting and about the GRBI project. These additions would support advocacy of GRB concept in a user-friendly manner.

Output: Strengthened Monitoring and Management Capacities

Results Achieved:

3.6 Management Actions

The **Project Steering Committee Meeting** was held on 27th July 2006 under the chairmanship of Additional Secretary Finance. The meeting was attended by majority of the notified members which include representatives of Ministries of Education, Health Population Welfare and Women Development, Economic Affairs Division, NRSP, Planning and Development Division and UNDP in addition to the project staff. The Committee was briefed on the up to-date progress. The Annual Work Plan, which already had the anticipatory approval of Finance Secretary, was formally approved. The committee was also apprised of and approval solicited for the proposed GRB intervention in the province of Sindh which is being undertaken with the financial support of Commonwealth Secretariat.

The **annual audit** of the project took place during the month of March. As a result of following laid-down procedures and codal formalities along with proper maintenance of record, there were only few minor observations for both the federal and provincial offices.

A **group meeting with the federal focal persons** of various ministries was held under the chairpersonship of National Project Director. The meeting provided an opportunity to brief the focal persons on future plans of GRBI and the role of focal persons in various activities and the support that the project expects from them

Spot field monitoring of the ongoing Beneficiary Assessment survey was carried out in the district of Gujrat by project staff.

The key field activities including geographical coverage, selection of respondent and interview process were observed and found to be satisfactory.

A **strategic review of the project activities** was undertaken in a series of three meetings at the end of the year. The first meeting was held between the project staff and the international technical advisor, the second meeting was held between the project staff, international advisor, and the Chief/ARR and Program officer of the 'Poverty Reduction and the Gender Unit' of UNDP. The third meeting was conducted between the project staff and the Time Use survey team of the FBS (as TUS spans over a period of eighteen months, therefore, has a major impact on the project's future plans). The meetings led to self-evaluation and in identifying weak areas. It offered an opportunity to discuss next year's proposed activities and also valuable feedback/input was solicited from the international advisor and UNDP management. The future plans for GRBI extension vis-a-viz PRSP monitoring project were also discussed. These meetings facilitated in focusing the course direction of the project for efficient outputs.

3.7 Linkages/Collaboration

The project gives significant priority to collaborative working, developing networking and focusing on coordination activities for enhanced output and efficiency.

The **Commonwealth Secretariat** (ComSec) is one of the leading international voices on gender equality and it has been extensively involved in gender responsive budgeting work in many countries. After due discussions with Gender Unit/GRBI, ComSec has decided to collaborate with Gender Unit/GRBI to undertake activities in the Education sector in the province of Sindh. A detailed work plan with budget has been prepared and agreed upon by UNDP, ComSec and GRBI. The Govt. of Sindh has also agreed to the proposed intervention and the concerned departments in Sindh i.e. Education Department, Finance Department and District Government Jacobabad, Sindh have nominated their focal persons. A Cost Sharing agreement has been signed between UNDP and ComSec and the activities will initiate at the start of the next year.

As part of the efforts to institutionalize GRB training, a session on GRB was conducted during the 90th Advance Course on Public Sector Management conducted by **National Institute of Public Administration (NIPA)**, Lahore. It is a compulsory course for all government officials for getting promotion from

grade 19 to grade 20.

With the support of the project, **Social Policy Development Centre (SPDC)** has incorporated gender analysis in its 'Annual Budget Review 2006'. As the 'Annual Budget Review' is a regular annual publication of SPDC which critically analyze the current budget, incorporation of gender aspect would go a long way in practice of looking at the budgets from a gender lens by an independent research institute

A briefing on GRB for **Inter-agency on Gender and Development (INGAD)** was held wherein a presentation on the progress of the project was given along with the preliminary findings of the GAPA studies. The occasion helped in taking on board various donor agencies working on gender issues.

The project is also supporting **Aga Khan Rural Support Program (AKRSP)** in launching gender responsive budgeting in the Northern Areas. Incidentally, AKRSP's staff member in charge of this initiative is GRBI's trained master trainer. This is a source of great pride for GRBI that its trained personnel are being utilized to explore and implement their training in far-reaching areas of Pakistan.

The project shared its Gender Aware Policy Appraisal reports with the **Medium Term Development Framework (MTBF) Secretariat**. With due acknowledgment the reports have been used as one of the sources for drawing up the official 'Ministry Strategic Review' reports of Ministry of Education and Health. These reports would help in facilitating the engendering process of the relevant ministries.

IUCN Sarhad approached GRBI for assistance in conducting GRB sessions for their partners in Northern Areas. GRBI facilitated the sessions which were held in Abbotabad and Peshawar and attended by large number of provincial and district level government officials of these districts.

Coordination with Gender Support Program (GSP) Projects: GRB concept material was provided to the **Women's Political School**, a sister UNDP gender project which has been incorporated in their training manual for women councilors. This help in widespread awareness raising of the basic concept of GRB at the local level amongst women councilors. Suggestions for amendments in the social sector PC I were shared with the **Gender Mainstreaming in P&DD project** which are being used by the project to gender sensitize the officials of Planning and Development Division/Departments

The Punjab office has held discussion with **Decentralization Support Program (DSP), Gender Reform Action Plan (GRAP) and CIDA** for collaboration at the district level work. The plans would be finalized during the next quarter.

The Punjab office has also made links with team of Finance Department working on **Medium Term Budgetary Framework** and shared its perspective on amended budget call circular and the subsequent sex-disaggregated data incorporation in MTBF Model

4. CHALLENGES/RISKS During the Year

As per initial deliberations with the Federal Bureau of Statistics, the Time Use Survey was expected to start during the first quarter of 2006. However, due to issues relating to disbursement mechanism of funds and various administrative problems raised by FBS, initiation on Time Use Survey was delayed.

The response from the provincial line departments on the draft Gender Budget Statement was much delayed which indicates that there still needs to be more ownership of the initiative at the line department level.

The pace of progress by the Citizen Rights Commission of Pakistan (CRCP), the firm hired to carry out the Beneficiary Assessment survey, was slower than the proposed time lines agreed at the start of the survey. Resultantly, the final report was delayed.

Future Challenges

Currently, multiple gender related projects are operational at the federal and provincial level. Gender responsive budgeting is also a component of GRAP. There is a felt need for coordination among projects so that overlapping areas are identified and synergies developed to facilitate Division/Departments where various PMUs are located.

The trainers required for GRB need to be well versed in the fields of gender as well as public finance. However, there are very few trainers who have command over both the subjects which could pose hurdles for the project.

The lack of capacity/understanding of gender issues by the officers who would be filling the submissions to the amended Budget Call Circular may impede the required comprehensive

analysis.

It has been quite a while now since Punjab component started working. So far, the project has been making satisfactory progress and some major milestones have been achieved at the provincial level. The real challenge now is to move forward to the grass root level i.e. at the district level.

Generally, those who are at the helm of financial and policy making affairs, are difficult to approach, hard to convince regarding the exiting status quo prevalent in the mechanism of public sector resource allocations and their impact assessments. Moreover, lack of motivated ownership by concerned departments and their relevant sections can make their full participation as well the acceptance of the research analysis an uphill task

Finally and most importantly, a continuous support from the donors is required for another few years. The current efforts although are positively translated in achievements but in order to fully streamline the government budgetary system there is a need to support and ensure the continuity of the current efforts. This, however, must not mean an effort from donor ends only rather full support from all stakeholders most importantly the government itself.

5. Future Work Plan

The year 2007 would see the continuity of initiatives started in year 2006. The various activities performed under five stages last year would carry on with different agenda and maturity level. Certain new initiatives would be taken. The following activities are planned for 2007.

Stage 1: Raise Awareness and build consensus

- ? Focus group meetings for awareness raising on GRB (Fed)
- ? GRB Briefings (Education, Finance & Planning Departments and District Government Jacobabad)
- ? Develop easy to read resource material
- ? Awareness Raising Focus group discussion in (Punjab)
- ? News Paper supplement in daily JANG & DAWN (provincial)leading newspapers
- ? TV Talk Show
- ? Orientation Seminar for women councilors District Government

Stage 2: Training of Gender budgeting for Stakeholders

- ? Training Workshop on Gender Budget Statement (GBS)
- ? Hand Book on Gender Budget Statement
- ? In-service training
- ? Intensive Training on GRB/BCC (Finance Dept, Go Punjab)
- ? Trainings on Gender Budget Statement(Provincial & District Level)
- ? Orientation to Local Govt. Department on GRB

Stage 3: Gender Analysis of the Priority Sectors

- ? Gender Budget Statement (Fed)
- ? Technical support/backstopping to MTBF Secretariat for amended Budget Call Circular
- ? Report on submissions to amended MTBF Budget Call Circular
- ? Up dation of Gender Aware Policy Appraisal Briefs
- ? Technical inputs by international consultant
- ? Benefit incidence analysis (Health Sector)
- ? Time Use Survey (Field work)
- ? Preliminary analysis on the first batch of results of Time Use Survey
- ? Gender Aware Policy Appraisal (GAPA) for the Education sector
- ? Gender Aware Beneficiary Assessment Survey (Jacobabad_Sindh)
- ? Technical Input by International consultant on GRB tools etc (Sindh)
- ? Gender Budget Statements - (1-for Punjab & 2-for pilot districts)
- ? Follow Up of BCC amendments (Back stopping to Departments)
- ? Review of district level Budget Call Circular through gender lens
- ? Gender disaggregated employment analysis (for each pilot district)

Stage 4: Review of Research

- ? Meetings/focus group discussion to review initial findings of Time Use survey
- ? Meetings/focus group discussion to review Benefit Incidence Analysis (health) findings

- ? The research draft reports (GAPA & BAS) submitted to a review focus group discussion of stakeholders for an opportunity to comment and discuss the draft research reports and point out the research gaps

Stage 5: Advocacy Activities

- ? Paper - Gender budget statement and engendering Budget Call Circular in Pakistan
- ? News Paper articles on GRB
- ? Advocacy material for parliamentarians
- ? Focus group discussion/ meetings with stakeholders for advocating research findings/recommendations including GBS
- ? Booklet - GRB in Pakistan (report on major work undertaken at the end of project period)
- ? Focus group meeting on role of GRB in PRSP monitoring
- ? Advocacy And capacity building activities for implementation and institutionalization of GRB
- ? Dissemination workshop for GAPA (Sindh) and Dissemination workshop for Beneficiary Assessment Survey
- ? Focus group discussion/ meetings with stakeholders for advocating research findings/recommendations including GBS
- ? Material Development/Urdu translation of advocacy material
- ? Post Gender Aware Beneficiary Assessment survey advocacy meetings at province & district level
- ? Briefs on Gender Aware Beneficiary Assessment survey
- ? Website Maintenance

Financial Implementation (Consolidated)

(US\$)

Output	Budget Line	Description	Donor	Total Approved Budget	Total Approved Budget	Expenditure	Expenditure	Total Expenditure
				2005-2007	2006	(Fed) 2006	(Prov) 2006	2006
Output 1	72100	Awareness Raising	SDC & NOR	61,365	1,8424.80	11,170.30	7,052.55	18,222.85
	74200	Material Development	SDC & NOR	11,000	-	-	-	-
Output 2	72100	Stakeholder Training in GRB	SDC & NOR	190,250	59,871.36	51,369.09	7,650.88	59,019.97
	71300	Review of Tools on Gender Analysis	SDC	327,052	59,159.77	2,670.70	56,434.24	59,104.94
	72100	Nation Wide Survey		50,000	160,171.00	160,170.63	-	160,170.63
Output 3	71300	Review of Research Reports		7,535	590.00	12.11	63.58	75.69
	71300	Advocacy Activities		-	-	-	-	-
	72100	Construction of GRB Website	SDC & NOR	8,000	1,700.00	667.25	1,000.00	1,667.25
	74200	Advocacy and Training Material Development		9,000	15,629.38	7,731.42	7,564.03	15,295.45
	71400	Admin Cost (Salaries)	SDC & NOR	210,870	91,030.32	66,921.59	22,924.96	89,846.55
	72200	Expendable & Non-Expendable Equipment (Prov)	SDC & NOR	37,479	4,347.00	2,946.22	836.65	3,782.87
	74500	Sundries/Reporting	SDC & NOR	35,179	26,197.00	14,262.92	10,836.76	25,099.68
	74100	M & E/Evaluation Mission		15,000	-	-	-	-
	71600	Travel	NOR	31,667	18,540.00	12,050.84	5,766.62	17,817.46
TOTAL BUDGET				994,397	455,660.63	329,973.07	120,130.27	450,103.34
		*GMS	SDC & NOR	49,719	22,783.04	5,500.00	2,506.06	8,006.06
GRAND TOTAL				1,044,116	478,443.67	335,473.07	122,636.37	458,109.40

* Facilitation & Administration Cost(GMS) is deducted by UNDP Country Office Pakistan (GMS recorded up to 2nd Quarter 2006)

Budget revision was undertaken to increase/adjust the costs under head 'Nation-wide survey' and 'Advocacy and Training Material Development'

Utilization Rate (2006): 95.7%

Financial Implementation (Federal)

(US \$)

Output	Budget Line	Description	Donor	Total Approved Budget	Total Expenditure
				2006	2006
Output 1	72100	Awareness Raising	SDC & NOR	11,365.00	11,170.30
	74200	Material Development	SDC & NOR	-	-
Output 2	72100	Stakeholder Training in GRB	SDC & NOR	52,191.00	51,369.09
	71300	Review of Tools on Gender Analysis	SDC	2,713.00	2,670.70
	72100	Nation Wide Survey		160,171.00	16,170.63
Output 3	71300	Review of Research Reports (STNC + 5 Seminars)		500.00	12.11
	71300	Advocacy Activities (STNC)		-	-
	72100	Construction of GRB Website	SDC & NOR	700.00	667.25
	74200	Advocacy and Training Material Development		8,000.00	7,731.42
	71400	Admin Cost (Salaries)	SDC & NOR	67,473.00	66,921.59
	72200	Non-Expendable Equipment (Prov)	SDC & NOR	35,00.00	2,946.22
	74500	Sundries/Reporting includes media and advocacy officer FEDERAL / PRO	SDC & NOR	15,358.00	14,262.92
	74100	M & E/Evaluation Mission		-	-
	71600	Travel	NOR	12,540.00	12,050.84
	TOTAL BUDGET			334,511.00	329,973.07
		*GMS	SDC & NOR	16,725.55	5,500.00
	GRAND TOTAL			351,237.00	335,473.07
* Facilitation & Administration Cos (GMS) is deducted by UNDP Country Office Pakistan (GMS recorded up to 2 nd Quarter 2006)					
Utilization Rate (2006): 95.5%					

Financial Implementation (Punjab)

(US \$)

Output	Budget Line	Description	Donor	Total Approved Budget	Total Expenditure
				2006	2006
Output 1	72100	Awareness Raising	SDC & NOR	7,059.80	7,052.55
	74200	Material Development	SDC & NOR	-	-
Output 2	72100	Stakeholder Training in GRB	SDC & NOR	7,680.49	7,650.88
	71300	Review of Tools on Gender Analysis	SDC	56,446.77	56,434.24
	72100	Nation Wide Survey		-	-
Output 3	71300	Review of Research Reports (STNC + 5 Seminars)		90.00	63.58
	71300	Advocacy Activities (STNC)			
	72100	Construction of GRB Website	SDC & NOR	1,000.00	1,000.00
	74200	Advocacy and Training Material Development		7,629.38	7,564.03
	71400	Admin Cost (Salaries)	SDC & NOR	23,557.32	22,924.96
	72200	Non-Expendable Equipment (Prov)	SDC & NOR	847.00	836.65
	74500	Sundries/Reporting includes media and advocacy officer FEDERAL / PRO	SDC & NOR	10,839.00	10,836.76
	74100	M & E/Evaluation Mission		-	-
	71600	Travel	NOR	6,000.00	5,766.62
TOTAL BUDGET				121,149.76	120,130.27
		*GMS	SDC & NOR	6,057.49	2,506.06
GRAND TOTAL				127,207.25	122,636.37
*Facilitation & Administration Cost (GMS) is deducted by UNDP Country Office Pakistan (GMS recorded up to 2 nd Quarter 2006)					
Utilization Rate (2006): 96.5%					

Progress against Planned Activities - 2006

Output	Stage	Planned Activities	Responsible Party (Fed/Prov)	Status	Remarks
1. Government Spending Addresses the needs of women and men and attends specially to the needs of poor	Stage 1: Raise awareness and build consensus	News Bulletin	Fed	Completed	
		Awareness raising/advocacy strategy	Fed	Completed	
		Publication of Gender Aware Policy Appraisal Studies	Fed	Published	
		Concept Paper " How GRB can contribute to PRSP"	Fed	Completed	
		Workshop on Mainstreaming GRB in PRSP	Fed	Completed	Through PRSP's own workshop
		Awareness Raising Workshop with Parliamentarians at Islamabad	Fed	Completed	Through PILDAT's workshop with parliamentarians
		Civil Society Consultative Workshop	Fed	Completed	Consultative meetings were held with individual CSO
		Awareness Raising & Advocacy through TV talk show	Prov	Postponed	Due to unavoidable external circumstances this activity is postponed to 1st qtr, 2007
		Media Dialogue	Fed	Held	
		Awareness Raising Workshop for Parliamentarians at Lahore	Prov	Held	
Pre District Budget Consultation with key stakeholders (1-at Gujrat and 1-at Lahore)	Prov	Held			

		Information / Orientation Seminar for Media Persons	Prov	Held	
2. Budget reviewed and analyzed through a gender lens, undertake a sector specific situation analysis in order to better understand the contribution and needs of women in the national economy	Stage 2: Training in Gender Budgeting for stake holders	Training for Time Use Survey	Fed	Held	
		Study Tour with Departmental focal persons on GRB global perspective and practices	Fed/Prov	Completed	
		Hand Book on Gender Budget Statement	Prov	Published	
		Trainings on Gender Budget Statement	Prov	Held	
		In-service training	Fed/Prov	Postponed	Postponed till next year on the request of Ministry of Finance
		Trainings in the light of Amended Budget Call Circular 2007-08	Fed/Prov	Held	
		2-days TOT for incorporation of gender perspective in budgetary publications /documents	Prov	Held	
	Stage 3: Gender analysis of the priority sectors	Time Use Survey	Fed	On-going	Total duration of the TUS is 18 months
		Benefit Incidence Analysis	Fed	Completed	
		Preparation of Draft Amendments for next FY Budget Call Circular 2007-08 for incorporation of gender perspective	Fed/Prov	Completed	Amended Budget Call Circular issued at the federal and Punjab levels
		Beneficiary Assessment Survey	Prov	Completed	
		Half Day consultative focus group discussion of ongoing Gender Aware Beneficiary Assessment Survey	Prov	Held	
		Preparation of Draft Gender Budget Statement for pilot sectors	Prov	Published	

		Analysis of Sex-Disaggregated data collected through Amended Budget call Circular 2006-07	Prov	Completed	
3. Civil Society and government partnership promotes transparency in the determination of government priorities and public spending	Stage 4: Review of research	Focus Group Discussion on the findings of Benefit Incidents Analysis	Fed	Held	
		Focus Group Discussion on Draft report of Gender Aware Beneficiary Assessment Survey	Prov	Held	
	Stage 5: Advocacy activities	Dissemination Workshop on Gender Aware Policy Appraisal Studies	Fed	Held	
		Development of Advocacy Material	Fed	Published	See section 3.5
		Focus Group Discussion/ meeting with Parliamentary Standing Committees and other Stakeholders	Fed/Prov	Held	
		Dissemination Workshop on Beneficiary Assessment Survey	Prov	Postponed	Due to late submission of GABA survey report, the workshop is now scheduled for 1st qtr 2007
		Workshop on Strategic Review of GRBI and way forward	Fed	Completed	Strategic Review was undertaken in a series of meetings
		Maintenance of Website	Fed/Prov	Undertaken	

Additional Activities	Responsible Party (Fed/Prov)	Status	Remarks
Paper ' PRSP - Monitoring Indicators for Gender'	Fed	Completed	
Paper ' PRSP - MDG and Gender'	Fed	Completed	
Suggestions for incorporation of gender aspect in social sector PC I	Fed	Completed	
Chapter on GRBI in the official White Paper of Finance Department, GoPunjab	Prov	Completed	